A RESOLUTION TO APPROVE A FIVE PERCENT (5%) WATER AND SEWER 1 VOLUMETRIC RATE INCREASE FOR EACH OF THE NEXT TWO (2) YEARS; TO 2 3 MAKE THE NECESSARY INCREASES TO THE WATER AND SEWER FEE SCHEDULES; TO APPROVE MODIFICATIONS TO THE WATER CONNECTION FEES 4 FOR NORTH FULTON; TO PROVIDE FOR AN EFFECTIVE DATE; AND FOR OTHER 5 **PURPOSES** 6 WHEREAS, Fulton County, Georgia ("Fulton County"), is delegated the authority 8 to provide sewer and water services in the Supplementary Powers provision of the 9 10 Georgia Constitution (Art. 9, § 2, ¶ III of the Georgia Constitution of 1983); and 11 WHEREAS, Fulton County's authority to "prescribe, revise, and collect rates, fees, tolls, or charges for the services" is set out in O.C.G.A. § 36-82-62; and 12 WHEREAS, the Metropolitan North Georgia Water Planning District ("MNGWPD") 13 recommends to local governments in its Wastewater and Water Management Plans that 14 water rates should be based on a local rate study and designed to provide a sufficient 15 revenue stream to support program costs and facility maintenance; and 16 WHEREAS, on February 17, 2021, under Agenda Item No. 21-0143, the 17 Fulton County Board of Commissioners ("BOC") received the South Fulton Wastewater 18 Capacity Study ("SFWCS") which focused on the anticipated growth of the South Fulton 19 County area and the improvements necessary to serve this growth; and 20 WHEREAS, on March 5, 2025, under Agenda Item No. 25-0165, the BOC 21 22 approved and adopted the North Fulton Water Masterplan which focused on the water distribution system needs of North Fulton, the anticipated growth of the North Fulton 23 County area, and the improvements necessary to serve and sustain that growth; and 24 WHEREAS, the 2025 Rate Study (the "Study") conducted by the Public Works 25 Department identified the need for certain improvements to the Fulton County water and 26

sewer infrastructure system ("System"); and

27

WHEREAS, in order to meet the current and future water and sewer needs of Fulton County through 2027, and to sustain and improve the quality of health for its citizens, the County must continue to provide funding for the Capital Improvement Program (the "Program") and for the implementation of both the SFWCS and North Fulton Water Masterplan; and

WHEREAS, the Public Works Department held public hearings on July 28, 2025 at the South Fulton Service Center, on July 29, 2025 at the North Fulton Service Center, as well as a virtual meeting on August 7, 2025, to inform the public about the proposed rate increases and to provide an opportunity for community feedback; and

WHEREAS, in order to provide the necessary funding, the Public Works Department recommends increasing the water and sewer rates and all associated fees across-the-board by 5% each year for the next 2 years, effective January 1, 2026 and January 1, 2027; and

WHEREAS, the Fulton County Board of Commissioners recognizes the need for the capital improvement projects identified in the Program and the improvements determined by the SFWCS and North Fulton Water Masterplan and is committed to providing quality services that help to sustain and enhance the System along with the quality of life for all its citizens.

NOW, THEREFORE BE IT RESOLVED the Fulton County Board of Commissioners hereby approves a five percent (5%) water and sewer volumetric rate increase each year for the next two years, making the necessary increase to water and sewer fee schedules, effective January 1, 2026 and January 1, 2027.

1	BE IT FINALLY RESOLVED, that this Resolution shall become effective when
2	adopted and that all resolutions and provisions of the Code of Laws in conflict with this
3	Resolution are hereby repealed to the extent of the conflict.
4	PASSED AND ADOPTED, by the Board of Commissioners of Fulton County,
5	Georgia this 1 <sup>st</sup> day of October 2025.
6 7 8 9	FULTON COUNTY BOARD OF COMMISSIONERS
10 11	Rus I was
112 13 14 15 16 17 18 19 20 21 22 23	ATTEST:  Tonya R. Grier Clerk to the Commission
24	APPROVED AS TO FORM:
25 26 27 28	M. Horney  Y. Soo Jo, County Attorney



# WATER AND SEWER RATE ANALYSIS

**Final Report** 

May 2025

# **WATER AND SEWER RATE ANALYSIS**

# **Final Report**

**Prepared by** *GMC and The Shpigler Group* 

**Prepared for** Fulton County

May 2025

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## **Executive Summary**

Rate analysis is one of the most important and yet least understood aspects of water and wastewater utility operation. The development of the right rate structure is critical to ensuring the Fulton County Public Works Department meets its financial obligations, ensures levels of service, customers are charged at fair and equitable rates, and stakeholder interests are in full alignment. As such, Fulton County Public Works has undertaken a rigorous analysis to ensure that it accomplished these objectives. Historically, the process involves three key steps:

- Revenue Requirement the revenues of the water system are compared to the cost structure to determine the adequacy of rates to cover costs
- Cost Allocation allocating the revenue classes according to customer classes in order to ensure proper allocation
- Rate Design blending the elements of revenue requirements and cost allocation to develop the appropriate rate structures for each class of service that achieve the goals of the organization and community

To ensure that these steps were followed, a detailed operational analysis was undertaken to streamline the process and align results with best practices.

Water utilities are challenged to establish fair and equitable rates that properly reflect the costs of operating a water utility. According to the M1 manual established by the AWWA,

"Establishing cost-based rates, fees, and charges is an important component in a well-managed and operated water utility. Cost-based rates provide sufficient funding to allow communities to build, operate, maintain, and reinvest in the water system that provides the community with safe and reliable drinking water and fire protection. Properly and adequately funded water systems also allow for the economic development and sustainability of the local community."

The Public Works Department's main objective is to design a rate structure that generates sufficient revenue to support the delivery of high-quality service, is consistent with industry practices, and is responsive to utility and stakeholder needs. Stakeholders may include:

- Customers
- Policy makers
- Suppliers
- Regulators
- · Rating agencies
- Industry
- Lenders
- Employees

<sup>&</sup>lt;sup>1</sup> "Water Rates, Fees, and Charges", AWWA Manual M1, 7<sup>th</sup> Edition.

The PW Department approach to rate design was grounded in several core principles that guided the development of fair and effective rates. Those fundamental principles are as follows<sup>2</sup>:

- Effectiveness in yielding total revenue requirements (full cost recovery)
- · Revenue stability and predictability
- Stability and predictability of the rates themselves from unexpected or adverse changes
- Promotion of efficient resource use (conservation and efficient use)
- Fairness in the apportionment of total costs of service among the different ratepayers
- · Avoidance of undue discrimination (subsidies) within the rates
- Dynamic efficiency in responding to changing supply-and-demand patterns
- Freedom from controversies as to proper interpretation of the rates
- Simple and easy to understand
- Simple to administer
- Legal and defendable

<sup>&</sup>lt;sup>2</sup> Bonbright, J.C., Danielsen, A.L., Kamerschen, D.R. "Principles of Public Utility Rates, 2<sup>nd</sup> ed.", Public Utilities Reports, 1988.

# **Historical Data**

The Fulton County Water and Sewer system has seen continual increases in its operating revenue in recent years, growing from \$153.8 million in 2021 to \$177.0 million in 2024:

	<u>2021</u>	2022	2023	2024
Operating Revenue				
Sewer Service Charge	\$ 100,140,682	\$ 104,145,095	\$ 111,951,562	\$ 116,664,892
Water Consumption Customers	\$ 41,542,055	\$ 46,710,205	\$ 47,510,970	\$ 49,733,507
Industrial Waste Surcharge	\$ 1,912,745	\$ 1,992,473	\$ 1,827,464	\$ 1,510,606
O&M Sewer	\$ 1,840,154	\$ 1,974,169	\$ 2,683,644	\$ 2,476,127
Pre Treatment Grease Trap	\$ 404,172	\$ 346,176	\$ 217,702	\$ 291,022
Rental Income - Property	\$ 106,844	\$ 90,406	\$ 98,625	\$ 106,844
Dumping Charges	\$ 113,009	\$ 62,134	\$ 112,459	\$ 45,687
Charge Other Srvcs - Misc	\$ 1,540	\$ 30,381	\$ 140,354	\$ 50,235
Miscellaneous	\$ -	\$ 25,988	\$ 53,216	\$ 2,550
Ind Monitor Fees	\$ 43,590	\$ 18,941	\$ 33,964	\$ 3,687
Return Check Fee	\$ (3,071)	\$ 191	\$ 3,485	\$ (2,268)
Refunds & Voids	\$ 5,301	\$ -	\$ 3,269	\$ 194,257
Diverted Water Fees	\$ -	\$ -	\$ 1,300	\$ -
Reimbursements	\$ 26	\$ -	\$ 43	\$ -
Junk/Scrap Sales	\$ -	\$ 13,343	\$ -	\$ -
Sewer Connection - Camp Creek	\$ 2,189,887	\$ 2,412,314	\$ 1,934,529	\$ 1,551,518
Sewer Connection - Big Creek/Johns Creek	\$ 2,299,361	\$ 1,394,920	\$ 1,345,322	\$ 1,653,379
Water Meter Setting Fee	\$ 1,088,455	\$ 1,117,394	\$ 1,322,916	\$ 1,246,241
Water System Capacity	\$ 1,289,193	\$ 933,585	\$ 946,659	\$ 1,151,523
Subdivision Inspections	\$ 176,123	\$ 235,527	\$ 159,389	\$ 223,870
Sewer Connection - Sandy Springs	\$ 597,773	\$ 127,218	\$ 93,203	\$ 31,503
Sewer Connection - Little River	\$ 13,005	\$ 6,823	\$ 38,021	\$ 40,768
Bores	\$ 2,218	\$ 1,760	\$ 9,184	\$ 13,479
Flow Tests	\$ 3,010	\$ 2,879	\$ 3,283	\$ 3,994
Sewer Connection - Utoy Creek	\$ 9,168	\$ -	\$ 1,895	\$ 31,840
Petition Assessments	\$ -	\$ -	\$ -	\$ 2,841
Total Operating Revenue	\$ 153,775,240	\$ 161,641,922	\$ 170,492,458	\$ 177,028,102

Operating expenses, depreciation expense, and operating income have also been growing over the same time period:

	<u>2021</u>	2022	2023	2024
Operating Expenses				
Administrative and General	\$ 5,578,000	\$ 5,683,000	\$ 5,677,000	\$ 6,170,905
Personnel Services	\$ 22,926,000	\$ 24,310,000	\$ 24,458,000	\$ 26,119,781
Contractual Services	\$ 36,383,000	\$ 35,832,000	\$ 42,013,000	\$ 41,615,900
Operating Services	\$ 15,392,000	\$ 16,706,000	\$ 18,117,000	\$ 18,294,485
Total Operating Expenses	\$ 80,279,000	\$ 82,531,000	\$ 90,265,000	\$ 92,201,070
Depreciation and Amortization	\$ 37,277,000	\$ 39,560,000	\$ 39,933,000	\$ 42,542,009
Operating Income	\$ 36,219,240	\$ 39,550,922	\$ 40,294,458	\$ 42,285,023

As a result, the net position for the operating fund has grown from \$1.05 billion to \$1.16 billion in the past three years:

	<u>2021</u>	2022	2023	2024
Non-Operating Revenue				
Gain(Loss) on Investment	\$ (641,000)	\$ (4,626,000)	\$ (2,639,000)	\$ (2,635,333)
Interest Income	\$ 16,000	\$ 4,123,000	\$ 11,614,000	\$ 5,109,600
Interest Expense	\$ (17,455,000)	\$ (15,901,000)	\$ (15,963,000)	\$ (16,439,667)
Total Non-Operating Revenue	\$ (18,080,000)	\$ (16,404,000)	\$ (6,988,000)	\$ (13,965,400)
Income before contributions and transfers	\$ 18,139,240	\$ 23,146,922	\$ 33,306,458	\$ 28,319,623
Capital Contribution	\$ 3,858,000	\$ 6,427,000	\$ 12,386,000	\$ 7,557,000
Change in Net Position	\$ 21,997,240	\$ 29,573,922	\$ 45,692,458	\$ 35,876,623
Starting Net Position	\$ 1,027,051,000	\$ 1,049,048,240	\$ 1,078,622,162	\$ 1,124,314,620
Ending Net Position	\$ 1,049,048,240	\$ 1,078,622,162	\$ 1,124,314,620	\$ 1,160,191,243

# **Current Operations**

Fulton County Water and Sewer provides water service to 81,085 customers and sewer service to 106,717 customers.

Wat	or 1		inte
vvat	ега	CCO	unts

5/8" or 3/4"	76,902
1"	694
1-1/2"	364
2"	916
3"	272
4"	714
6"	793
8"	413
10"	16
12"	1

#### **Sewer Accounts**

5/8" or 3/4"	101,211
1"	913
1-1/2"	479
2"	1,206
3"	358
4"	940
6"	1,044
8"	1,044 544
10"	21
12"	1

#### Annual Sales - Water (\$MM)

Hydrant	\$ 69,121
Irrigation	\$ 5,346,882
Water	\$ 44,603,452

Total	\$	50,019,455
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#### Annual Sales - Sewer (\$MM)

Sewer	\$ 61,304,937
Atlanta	\$ 51,320,569

#### Service Delivery - Water (gallons)

Hydrant	6,805,947
Irrigation	615,422,322
Water	8,625,844,054

Total	9,248,072,323
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#### Service Delivery - Sewer (gallons)

Sewer	7,130,697,018
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#### **Current Rates**

Fulton Water and Sewer have been pursuing a consistent approach of increasing rates by 5.0% annually in recent years. Below are the 2025 rates currently in place:

		w	ater		Irr	rigation	Sewer			
Meter Size	Base Charge		Additional Cost		Base Charge	Additional Cost/1,000	Base Charge	Additional Cost/1,000		
3/4"	\$10.71	\$4.51	\$5.63	\$9.02	\$10.71	\$9.02	\$10.71	\$8.55		
1"	\$14.70	\$4.51	\$5.63	\$9.02	\$14.70	\$9.02	\$10.71	\$8.55		
1-1/2"	\$18.72	\$4.51	\$5.63	\$9.02	\$18.72	\$9.02	\$10.71	\$8.55		
2"	\$20.50	\$4.51	\$5.63	\$9.02	\$20.50	\$9.02	\$10.71	\$8.55		
3"	\$61.54	\$4.51	\$5.63	\$9.02	\$61.54	\$9.02	\$10.71	\$8.55		
4"	\$65.12	\$4.51	\$5.63	\$9.02	\$65.12	\$9.02	\$10.71	\$8.55		
6"	\$131.12	\$4.51	\$5.63	\$9.02	\$131.12	\$9.02	\$10.71	\$8.55		
8"	\$168.13	\$4.51	\$5.63	\$9.02	\$168.13	\$9.02	\$10.71	\$8.55		
10"	\$205.15	\$4.51	\$5.63	\$9.02	\$205.15	\$9.02	\$10.71	\$8.55		

The base charges for each meter increase for water and irrigation service; however, the base charge is kept at a flat level of \$10.71 for sewer service, regardless of meter size. One version of a graduated approach to differentiate base charges over time is illustrated below:

		Base Sewer Charge													
Meter Size	2026	2027	2028	2029	2030	2031	2032	2033	2034						
3/4"	\$10.71	\$10.71	\$10.71	\$10.71	\$10.71	\$10.71	\$10.71	\$10.71	\$10.71						
1"	\$11.25	\$11.71	\$11.71	\$11.71	\$11.71	\$11.71	\$11.71	\$11.71	\$11.71						
1-1/2"	\$11.25	\$11.81	\$12.40	\$13.02	\$13.67	\$14.35	\$15.07	\$15.49	\$15.49						
2"	\$11.25	\$11.81	\$12.40	\$13.02	\$13.67	\$14.35	\$15.07	\$15.82	\$16.61						
3"	\$11.25	\$11.81	\$12.40	\$13.02	\$13.67	\$14.35	\$15.07	\$15.82	\$16.61						
4"	\$11.25	\$11.81	\$12.40	\$13.02	\$13.67	\$14.35	\$15.07	\$15.82	\$16.61						
6"	\$11.25	\$11.81	\$12.40	\$13.02	\$13.67	\$14.35	\$15.07	\$15.82	\$16.61						
8"	\$11.25	\$11.81	\$12.40	\$13.02	\$13.67	\$14.35	\$15.07	\$15.82	\$16.61						
10"	\$11.25	\$11.81	\$12.40	\$13.02	\$13.67	\$14.35	\$15.07	\$15.82	\$16.61						
12"	\$11.25	\$11.81	\$12.40	\$13.02	\$13.67	\$14.35	\$15.07	\$15.82	\$16.61						

# **Financial Requirements**

There are two main elements associated with the financial requirements: operating expense and debt service. Based on current trends, we can forecast the following growth of the operating expense, growing at an average annual rate of 3.9% over the time period 2024-2034:

OpEx																					
		2024		2025		2026		2027		2028	202	9		2030	2031		2032		2033		2034
Operating Expenses																					
Administrative and General	5	8,631,884	\$	8,934,000	5	9,246,690	5	9,570,324	5	9,905,285 \$	10.2	251.970	5	10,610,789 \$	10,982,1	57 5	11.366.543	5	11.764.372	4	12.176.125
Personnel Services	5	26,850,685	\$	27,790,459	5	28,763,125	5	29,769,835	5	30,811,779 \$	31,8	390,191	5	33,006,348 \$	34,161,5	70 5	35,357,225	5	36,594,728	s	37,875,543
Contractual Services	5	39,884,852	5	47,118,942	5	48,563,771	5	50,059,168	5	51,606,905 \$	53,2	208,812	5	54,866,787 \$	56,582,7	90 5	58.358.853	5	60,197,079		62,099,643
Operating Services	5	19,110,401	\$	19,779,265	\$	20,471,540	5	21,188,044	5	21,929,625 \$	22,6	597,162	5	23,491,563 \$	24,313,7	57 \$	25,164,749	\$	26,045,516		26,957,109
<b>Total Operating Expenses</b>	5	94,477,822	\$ 1	103,622,666	5	107,045,125	5	110,587,370	\$	114,253,594 \$	118,0	148,136	\$	121,975,486 \$	126,040,2	34 5	130,247,370	\$	134,601,694	5	139,108,419

Furthermore, Fulton County will also need to service the debt that it currently has and will add in the future in support of capital improvement efforts. The current debt level requires annual debt payments in excess of \$39 million for each of the next three years, followed by seven years of debt payments in excess of \$44 million, before the debt level is reduced in 2035:

Fulton County, Georgia Department of Finance
BUDGET THE TOTAL ANNUAL AMOUNT IN 201-999-D100-1600
HOWEVER, TRUSTEE TELLS US VIA LETTER IF WE CAN BUDGET LESS
Water & Sewerage System Bonded Debt Obligations by Name - Summary
Total Issue and County Share
Beginning with Buddet Year 2024

Issue		Total	Total	Total	County	County	County
2013 219,705,000.00 69,035,750.00 228,740,750.00 219,705,000.00 69,035,750.00 228,740,750.00 220,705,000.00 962,124.80 47,059,124.80 46,097,000.00 962,124.80 47,059,124.80 47,059,124.80 746,382,274.80 554,897,000.00 191,485,274.80 746,382,274.80 554,897,000.00 191,485,274.80 746,382,274.80 554,897,000.00 191,485,274.80 746,382,274.80 554,897,000.00 191,485,274.80 746,382,274.80 554,897,000.00 191,485,274.80 746,382,274.80 554,897,000.00 191,485,274.80 746,382,274.80 554,897,000.00 191,485,274.80 746,382,274.80	Issue	Principal	Interest	Issue	Principal	Interest	Total
2013	2020A	289,095,000.00	121,487,400.00	410,582,400.00	289,095,000.00	121,487,400.00	410,582,400.00
Total   Total   Total   Total   Total   Total   County   County   County   Total   T	2013	219,705,000.00	69,035,750.00	288,740,750.00	219,705,000,00	69.035.750.00	
Total   Total   Total   Total   Total   Total   Interest   Inter	2020B	46,097,000.00	962,124.80	47,059,124.80	46,097,000.00	962,124,80	
Amounts for Debt service-budget year	Total Water/Sewer outstanding bonds	554,897,000.00	191,485,274.80	746,382,274.80	554,897,000.00	191,485,274.80	
Amounts for Debt service-budget year		Total	Total	Total	County	County	County
2025	Amounts for Deht service hudget year						
2026 20,785,000.0 18,583,556.0 39,368,556.0 20,785,000.0 18,583,556.0 39,368,556.0 20,785,000.0 21,140,000.0 18,152,760.0 39,292,760.0 21,140,000.0 18,583,556.0 39,368,556.0 20,785,000.0 21,140,000.0 18,583,556.0 39,368,556.0 20,200.0 21,140,000.0 18,583,556.0 39,292,760.0 21,140,000.0 18,583,556.0 39,292,760.0 20,20							
2027							
2028         77,110,000.00         17,710,550.00         44,820,550.00         27,110,000.00         17,710,550.00         44,820,550.00           2029         28,390,000.00         16,355,050.00         44,760,550.00         28,390,000.00         16,355,050.00         44,745,050.00           2030         29,735,000.00         14,935,550.00         44,760,550.00         29,735,000.00         14,935,555.00         44,705,550.00           2031         31,400,000.00         13,448,800.00         44,848,800.00         31,400,000.00         13,448,800.00         44,848,800.00         31,400,000.00         13,448,800.00         44,848,800.00         31,400,000.00         13,448,800.00         44,772,550.00         47,725,500.00         32,795,000.00         11,977,550.00         44,772,550.00         44,772,550.00         32,795,000.00         10,355,300.00         44,868,300.00         32,795,000.00         10,355,300.00         44,868,300.00         32,795,000.00         10,355,300.00         44,705,300.00         32,935,000.00         7,722,600.00         31,507,600.00         23,935,000.00         7,722,600.00         31,507,600.00         23,935,000.00         7,722,600.00         31,507,600.00         23,935,000.00         7,722,600.00         31,507,600.00         23,935,000.00         7,722,600.00         31,507,600.00         23,935,000.00         7,722,600.00							
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2034         35,655,000.00         8,981,300.00         44,636,300.00         35,655,000.00         8,981,300.00         44,636,300.00           2035         23,935,000.00         7,572,600.00         31,507,600.00         23,935,000.00         7,572,600.00         31,507,500.00         31,507,500.00         31,507,500.00         31,507,500.00         31,507,500.00         31,507,500.00         31,509,550.00         31,509,550.00         31,509,550.00         31,509,550.00         31,509,550.00         31,509,550.00         31,509,550.00         31,509,550.00         31,509,550.00         31,509,550.00         31,509,950.00         6,114,900.00         31,509,590.00         24,655,000.00         5,333,500.00         31,509,950.00         31,509,950.00         26,155,000.00         31,509,950.00         31,509,950.00         31,509,950.00         31,509,950.00         26,155,000.00         31,509,950.00         31,509,950.00         26,155,000.00         31,509,950.00         31,509,950.00         26,155,000.00         31,509,950.00         26,155,000.00         31,509,950.00         26,155,000.00         31,509,950.00         31,509,950.00         26,155,000.00         31,509,950.00         26,155,000.00         31,509,950.00         26,155,000.00         31,509,550.00         27,745,000.00         31,509,950.00         27,745,000.00         31,509,950.00         21,509,550.00         21,509,550.00							
2335         23,935,000.00         7,572,600.00         31,507,600.00         23,335,000.00         7,572,600.00         31,507,600.00           2336         24,655,000.00         6,854,550.00         31,509,900.00         24,655,000.00         6,854,550.00         31,509,550.00           2037         25,395,000.00         5,353,050.00         25,395,000.00         6,114,900.00         31,509,550.00           2038         26,155,000.00         5,353,050.00         31,508,600.00         26,5155,000.00         5,353,050.00         31,508,600.00           2040         27,745,000.00         3,760,200.00         31,507,850.00         27,745,000.00         3,760,200.00         31,507,850.00         27,974,5000.00         3,760,200.00         31,507,850.00         27,974,5000.00         3,760,200.00         31,507,850.00         28,860,000.00         31,507,850.00         29,27,850.00         31,507,850.00         29,27,000.00         2,284,800.00         31,507,850.00         29,27,000.00         2,284,800.00         31,507,850.00         29,220,000.00         2,284,800.00         31,507,350.00         29,220,000.00         2,284,800.00         31,507,350.00         29,220,000.00         2,284,800.00         31,507,350.00         29,220,000.00         2,284,800.00         31,507,350.00         29,220,000.00         2,284,800.00         31,507,350.00							
2336         24,655,000.00         6,854,550.00         31,509,550.00         24,655,000.00         6,854,550.00         31,509,550.00           2037         25,395,000.00         6,114,900.00         31,509,590.00         25,395,000.00         6,114,900.00         31,509,900.00           2038         26,155,000.00         5,353,050.00         31,508,050.00         26,155,000.00         5,353,050.00         31,508,050.00           2039         26,940,000.00         4,568,400.00         31,508,050.00         26,940,000.00         4,568,400.00         31,509,200.00         31,509,200.00         31,509,200.00         31,509,200.00         31,509,200.00         31,509,200.00         27,745,000.00         3,760,200.00         31,509,200.00         27,745,000.00         3,760,200.00         31,509,200.00         27,745,000.00         3,760,200.00         31,509,200.00         29,27,850.00         31,509,200.00         29,27,850.00         31,509,200.00         29,27,850.00         31,509,850.00         29,27,850.00         31,509,200.00         29,27,850.00         31,509,200.00         29,27,850.00         31,509,200.00         29,27,850.00         31,509,200.00         29,27,850.00         31,509,200.00         29,27,200.00         31,509,200.00         29,27,200.00         31,509,200.00         29,27,200.00         31,509,200.00         29,220,000.00         1,627,350							
2037         25,395,000.00         6,114,900.00         31,509,900.00         25,395,000.00         6,114,900.00         31,509,900.00           2038         26,155,000.00         5,353,050.00         31,508,400.00         26,155,000.00         5,353,050.00         31,508,400.00           2039         26,940,000.00         4,568,400.00         31,508,400.00         26,940,000.00         3,760,200.00         31,508,400.00           2040         27,745,000.00         3,760,200.00         31,507,850.00         27,745,000.00         3,760,200.00         31,507,850.00           2042         29,220,000.00         2,284,800.00         31,504,800.00         29,220,000.00         2,284,800.00         29,220,000.00         2,284,800.00         31,504,800.00           2042         29,220,000.00         2,284,800.00         31,504,800.00         29,220,000.00         2,284,800.00         31,504,800.00           2043         29,800,000.00         1,627,350.00         31,507,350.00         29,800,000.00         29,220,000.00         31,507,350.00           2044         30,590,000.00         917,700.00         31,507,000.00         0.00         0.00         0.00         0.00           2045         0.00         0.00         0.00         0.00         0.00         0.00         0.00							
2038         26,155,000.00         5,353,050.00         31,508,050.00         26,155,000.00         5,353,050.00         31,508,050.00         26,155,000.00         31,508,050.00         31,508,050.00         26,940,000.00         4,568,400.00         31,508,400.00         26,940,000.00         4,568,400.00         31,508,400.00         26,940,000.00         31,508,400.00         27,745,000.00         31,508,400.00         27,745,000.00         31,509,200.00         31,509,200.00         31,509,200.00         27,745,000.00         31,509,200.00         27,745,000.00         31,509,200.00         27,745,000.00         37,602,200.00         31,509,200.00         27,745,000.00         37,602,200.00         31,509,200.00         27,745,000.00         31,509,200.00         27,745,000.00         31,509,200.00         31,509,200.00         27,745,000.00         37,602,000.00         31,509,200.00         27,745,000.00         31,509,200.00         27,745,000.00         31,509,200.00         29,200,000.00         2,274,850.00         31,509,200.00         29,200,000.00         2,274,850.00         31,509,200.00         31,509,200.00         29,200,000.00         2,274,850.00         31,509,200.00         29,200,000.00         1,672,350.00         31,509,200.00         29,200,000.00         1,672,350.00         31,509,200.00         29,200,000.00         1,672,350.00         31,509,200.00         29,200,000.00							
2039         26,940,000.00         4,568,400.00         31,508,400.00         26,940,000.00         4,568,400.00         31,508,400.00           2040         27,745,000.00         3,760,200.00         31,508,400.00         27,745,000.00         3,760,200.00         31,508,200.00           2041         28,580,000.00         2,927,850.00         31,507,850.00         28,580,000.00         2,927,850.00         31,507,850.00           2042         29,220,000.00         2,284,800.00         31,504,800.00         29,220,000.00         2,284,800.00         31,504,800.00           2043         29,880,000.00         1,627,350.00         31,507,350.00         29,880,000.00         1,627,350.00         31,507,350.00           2044         30,590,000.00         917,700.00         30,590,000.00         917,700.00         31,507,000.00           2045         0.00         0.00         0.00         0.00         0.00         0.00           2046         0.00         0.00         0.00         0.00         0.00         0.00           2047         0.00         0.00         0.00         0.00         0.00         0.00           2048         0.00         0.00         0.00         0.00         0.00         0.00           2048	2038						
2040         27,745,000.00         3,760,200.00         31,505,200.00         27,745,000.00         3,760,200.00         31,505,200.00           2041         28,580,000.00         2,927,850.00         31,507,850.00         28,580,000.00         2,927,850.00         31,507,850.00           2042         29,220,000.00         2,284,800.00         31,504,800.00         29,220,000.00         2,284,800.00         31,504,800.00           2043         29,880,000.00         1,627,350.00         31,507,350.00         29,880,000.00         1,627,350.00         31,507,350.00           2044         30,590,000.00         917,700.00         31,507,000.00         30,590,000.00         917,700.00         31,507,350.00           2045         0.00         0.00         0.00         0.00         0.00         0.00         0.00           2046         0.00         0.00         0.00         0.00         0.00         0.00         0.00           2047         0.00         0.00         0.00         0.00         0.00         0.00         0.00           2048         0.00         0.00         0.00         0.00         0.00         0.00         0.00							
2041         28,580,000.00         2,927,850.00         31,507,850.00         28,580,000.00         2,927,850.00         31,507,850.00           2042         29,220,000.00         2,284,800.00         31,507,850.00         29,220,000.00         2,284,800.00         31,507,850.00           2043         29,880,000.00         917,700.00         31,507,350.00         29,880,000.00         1,627,350.00         31,507,350.00           2044         30,590,000.00         917,700.00         30,590,000.00         917,700.00         30,590,000.00         917,700.00           2045         0.00         0.00         0.00         0.00         0.00         0.00           2046         0.00         0.00         0.00         0.00         0.00         0.00           2047         0.00         0.00         0.00         0.00         0.00         0.00           2048         0.00         0.00         0.00         0.00         0.00         0.00							
2042         29,220,000.00         2,284,800.00         31,504,800.00         29,220,000.00         2,284,800.00         31,504,800.00           2043         29,880,000.00         1,627,350.00         31,507,350.00         29,880,000.00         1,627,350.00         31,507,350.00           2044         30,590,000.00         917,700.00         31,507,700.00         30,590,000.00         917,700.00         31,507,700.00           2045         0.00         0.00         0.00         0.00         0.00         0.00         0.00           2046         0.00         0.00         0.00         0.00         0.00         0.00           2047         0.00         0.00         0.00         0.00         0.00         0.00           2048         0.00         0.00         0.00         0.00         0.00         0.00	2041						
2043         29,880,000.00         1,627,350.00         31,507,350.00         29,880,000.00         1,627,350.00         31,507,350.00           2044         30,590,000.00         917,700.00         30,590,000.00         917,700.00         30,590,000.00         917,700.00         31,507,700.00           2045         0.00         0.00         0.00         0.00         0.00         0.00         0.00         0.00           2046         0.00	2042						
2044         30,590,000.00         917,700.00         31,507,700.00         30,590,000.00         917,700.00         31,507,700.00           2045         0.00 <t< td=""><td>2043</td><td></td><td></td><td></td><td></td><td></td><td></td></t<>	2043						
2045         0.00 <td< td=""><td>2044</td><td></td><td></td><td></td><td></td><td></td><td></td></td<>	2044						
2046         0.00         0.00         0.00         0.00         0.00         0.00           2047         0.00         0.00         0.00         0.00         0.00         0.00           2048         0.00         0.00         0.00         0.00         0.00         0.00	2045	0.00					
2047         0.00 <td< td=""><td>2046</td><td></td><td></td><td></td><td></td><td></td><td></td></td<>	2046						
2048 0.00 0.00 0.00 0.00 0.00 0.00 0.00	2047						
Total Water & Sewer debt 554,897,000.00 191,485,274.80 746,382,274.80 554,897,000.00 191,485,274.80 746,382,274.80	2048	0.00					
	Total Water & Sewer debt	554,897,000.00	191,485,274.80	746,382,274.80	554,897,000.00	191,485,274.80	746,382,274.80

Additional debt taken on by Fulton County has an impact on rates charged to consumers, and are discussed in the following section.

#### **Forecasts**

In order to assess the potential to support capital improvement projects, a detailed modeling exercise was conducted to evaluate options. After iterative analysis and discussion among team members, a viable financeable scenario was arrived at with the goal of a cash-financing target of \$35 million for 2025 and \$40 million per year thereafter.

To evaluate the financial viability of different options required a detailed assessment of a number of factors – operational requirements and the resulting debt ratios<sup>3</sup>, cash on hand, and debt payment requirements – that coupled with the current state of department operations.

There were three initial rate scenarios that were considered as part of the exercise:

- 1. Maintain current rates without any increases during the forecast period
- 2. Continue the practice over the past years of increasing rates by 5.0% per year
- 3. Increase the annual rate increase to 6.5%

The first scenario was deemed as unfeasible given that not enough revenue was generated to support operations. Based on projections of revenue and operational expenses, it was forecasted that a zero-rate increase would result in the department running out of reserves by 2029. Furthermore, failing to raise rates to meet the currently identified needs leads to less sustainable future and greater instability as the water and sewer infrastructure continues to age. A proactive approach is essential to reducing operational risks while meeting the expected levels of service.

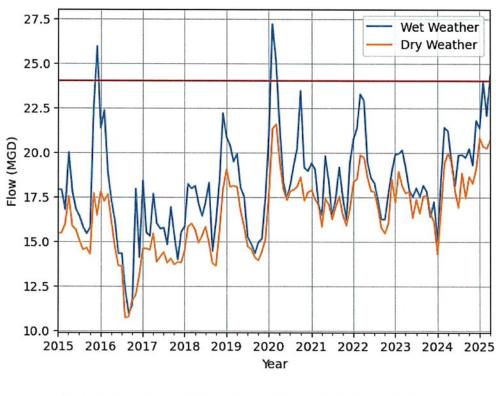
In contrast, scenario three offered strong financial returns by raising the annual rate increases. However, the conclusion was that doing so would place an unnecessary burden on ratepayers, absent the absolute operational and financial requirement to do so.

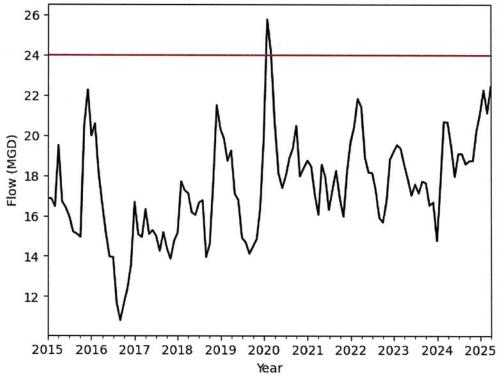
Therefore, the consensus reached was to identify a viable approach to funding capital and operational requirements with a continued 5.0% annual rate increase. The current plans call for the need to finance a series of major capital improvement projects starting in 2027 that are expected to total \$450 million. These projects include:

- Camp Creek Improvement Project
- White Water, Tricum, Line Creek Pump Station Improvements (S154)
- Campbellton Pump Station (S171)
- Friendship I Pump Station (S172)
- Ono Road Pump Station Upgrade (S180)
- North Coleman Road Water Line Replacement (W051)
- Birmingham Water Line Loop (S052)
- Alpharetta 54" Transmission Water Main Subprojects (W-NEW)

Below are graphics that illustrate the state of operations that would be impacted by the Camp Creek project:

<sup>&</sup>lt;sup>3</sup> The targeted debt ratio is 1.0 and above.



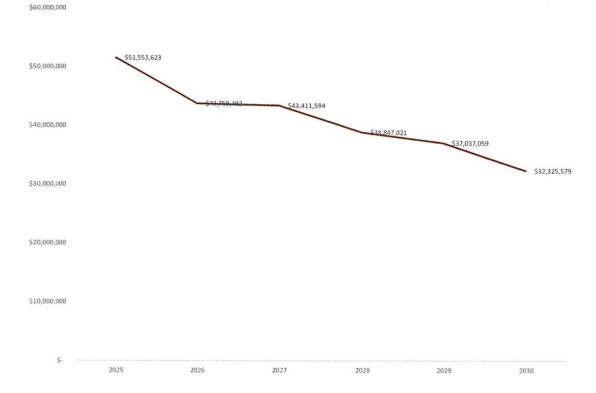


In order to achieve a viable debt-financing of these projects, analysis demonstrates that half (\$225 million) would need to be financed in 2027, with the other half (\$225 million) being

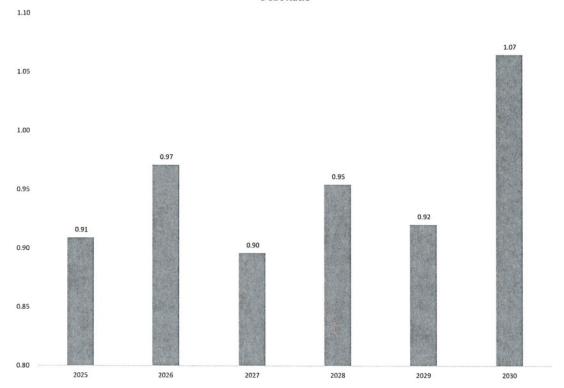
financed in 2029. Discussions with operational team members confirmed that such a plan would work. Below are the results from this scenario:

Revenue Requirements - Cash						
	2025	2026	2027	2028	2029	2030
Operating Revenue						
Water and Sewerage Revenue	\$ 174,486,593	\$ 186,000,831	\$ 198,252,613	\$ 211,018,143	\$ 224,937,133	\$ 239,713,112
Total Operating Revenue	\$ 174,486,593	\$ 186,000,831	\$ 198,252,613	\$ 211,018,143	\$ 224,937,133	\$ 239,713,112
Operating Expenses						
Administrative and General	\$ 8,934,000	\$ 9,291,360	\$ 9,663,014	\$ 10,049,535	\$ 10,451,516	\$ 10,869,577
Personnel Services	\$ 27,790,459	\$ 28,902,077	\$ 30,058,161	\$ 31,260,487	\$ 32,510,906	\$ 33,811,343
Contractual Services	\$ 47,118,942	\$ 49,003,699	\$ 50,963,847	\$ 53,002,401	\$ 55,122,497	\$ 57,327,397
Operating Services	\$ 19,779,265	\$ 20,570,436	\$ 21,393,254	\$ 22,248,984	\$ 23,138,943	\$ 24,064,501
Total Operating Expenses	\$ 103,622,666	\$ 107,767,573	\$ 112,078,276	\$ 116,561,407	\$ 121,223,863	\$ 126,072,817
CapEx - Cash	\$ 35,000,000	\$ 40,000,000	\$ 40,000,000	\$ 40,000,000	\$ 40,000,000	\$ 40,000,000
Operating Income	\$ 35,863,927	\$ 38,233,258	\$ 46,174,337	\$ 54,456,737	\$ 63,713,270	\$ 73,640,295
Non-Operating Revenue						
Interest Income	\$ 4,287,400	\$ 4,287,400	\$ 4,287,400	\$ 4,287,400	\$ 4,287,400	\$ 4,287,400
Debt Payment	\$ (39,445,459)	\$ (39,368,556)	\$ (51,526,310)	\$ (57,054,100)	\$ (69,212,149)	\$ (69,137,649)
Total Non-Operating Revenue	\$ (35,158,059)	\$ (35,081,156)	\$ (47,238,910)	\$ (52,766,700)	\$ (64,924,749)	\$ (64,850,249)
Income before contributions and transfers	\$ 705,869	\$ 3,152,102	\$ (1,064,572)	\$ 1,690,037	\$ (1,211,480)	\$ 8,790,046
Revenue Requirement	\$ 173,780,725	\$ 182,848,729	\$ 199,317,185	\$ 209,328,106	\$ 226,148,612	\$ 230,923,067
Forecasted Revenue	\$ 174,486,593	\$ 186,000,831	\$ 198,252,613	\$ 211,018,143	\$ 224,937,133	\$ 239,713,112

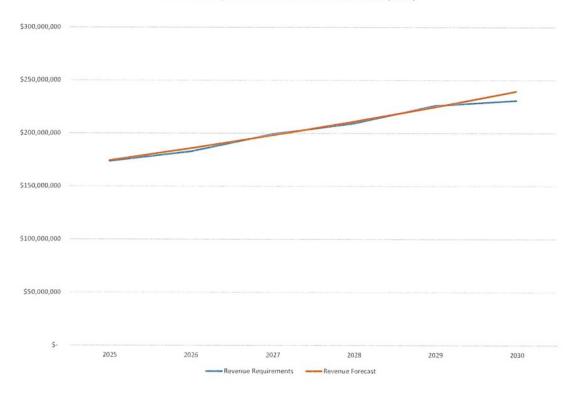
#### End-of-Year Fund 203 Position



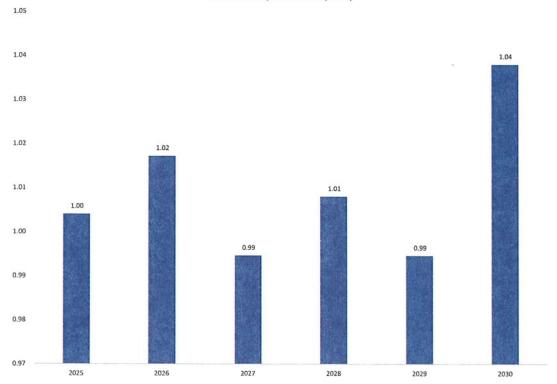




#### Revenue Requirements vs. Forecasted Revenue (Cash)

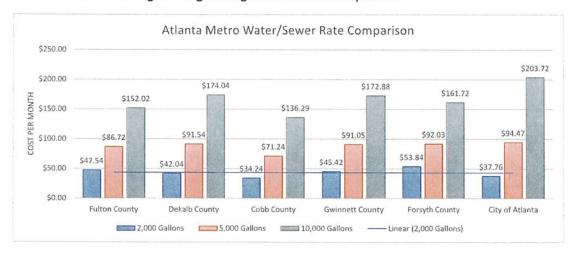


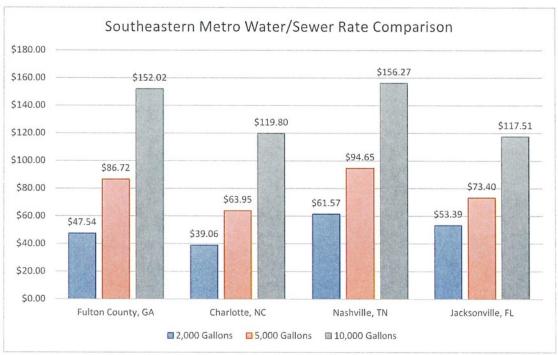




# **Benchmarking**

In comparing the Fulton County water and sewer costs to neighboring communities, the Fulton costs are within the range of neighboring water and sewer systems.



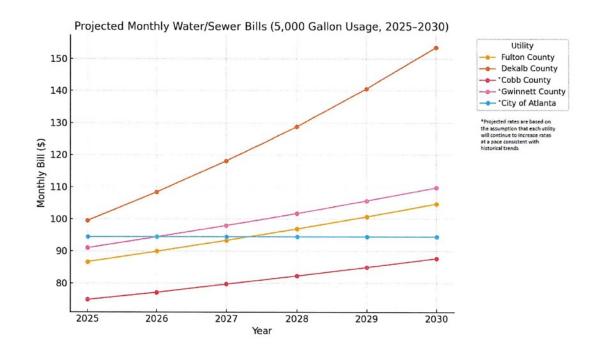


Maintaining the current approach of increasing rates by 5% annually will ensure that Fulton County remains in alignment with neighboring water and sewer systems.

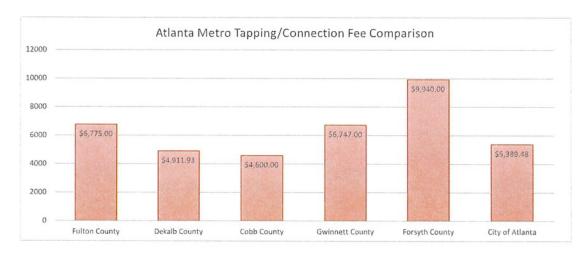
Total Monthly Bill by Gallons Used

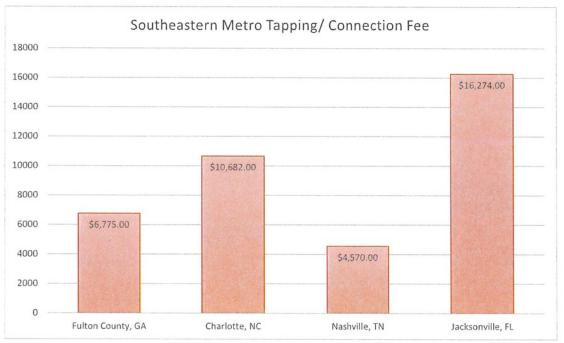
Total Monthly Bill by Gallons Used													
Gallons Used	2025	2026	2027	2028	2029	2030							
2,000	\$47.54	\$48.85	\$50.22	\$51.66	\$53.17	\$54.76							
5,000	\$86.72	\$89.99	\$93.41	\$97.01	\$100.79	\$104.76							
10,000	\$152.02	\$158.55	\$165.41	\$172.61	\$180.17	\$188.10							
2,000	\$45.13	\$48.53	\$52.27	\$56.38	\$60.90	\$65.88							
5,000	\$99.58	\$108.42	\$118.15	\$128.85	\$140.63	\$153.57							
10,000	\$190.33	\$208.25	\$227.96	\$249.64	\$273.49	\$299.73							
2,000	\$37.96	\$38.84	\$39.75	\$40.70	\$41.69	\$42.72							
5,000	\$74.96	\$77.17	\$79.77	\$82.32	\$84.97	\$87.73							
10,000	\$140.01	\$144.66	\$150.13	\$155.49	\$161.07	\$166.88							
2,000	\$45.42	\$46.79	\$48.22	\$49.71	\$51.28	\$52.91							
5,000	\$91.05	\$94.47	\$98.05	\$101.79	\$105.69	\$109.77							
10,000	\$172.88	\$179.98	\$187.41	\$195.17	\$203.27	\$211.75							
2,000	\$37.76	\$37.76	\$37.76	\$37.76	\$37.76	\$37.76							
5,000	\$94.47	\$94.47	\$94.47	\$94.47	\$94.47	\$94.47							
10,000	\$203.72	\$203.72	\$203.72	\$203.72	\$203.72	\$203.72							
	2,000 5,000 10,000 2,000 5,000 10,000 2,000 5,000 10,000 2,000 5,000 10,000 2,000 5,000	Gallons Used         2025           2,000         \$47.54           5,000         \$86.72           10,000         \$152.02           2,000         \$45.13           5,000         \$99.58           10,000         \$190.33           2,000         \$37.96           5,000         \$74.96           10,000         \$140.01           2,000         \$91.05           10,000         \$172.88           2,000         \$37.76           5,000         \$94.47	Gallons Used         2025         2026           2,000         \$47.54         \$48.85           5,000         \$86.72         \$89.99           10,000         \$152.02         \$158.55           2,000         \$45.13         \$48.53           5,000         \$99.58         \$108.42           10,000         \$190.33         \$208.25           2,000         \$37.96         \$38.84           5,000         \$74.96         \$77.17           10,000         \$140.01         \$144.66           2,000         \$45.42         \$46.79           5,000         \$91.05         \$94.47           10,000         \$172.88         \$179.98           2,000         \$37.76         \$37.76           5,000         \$94.47         \$94.47	Gallons Used         2025         2026         2027           2,000         \$47.54         \$48.85         \$50.22           5,000         \$86.72         \$89.99         \$93.41           10,000         \$152.02         \$158.55         \$165.41           2,000         \$45.13         \$48.53         \$52.27           5,000         \$99.58         \$108.42         \$118.15           10,000         \$190.33         \$208.25         \$227.96           2,000         \$37.96         \$38.84         \$39.75           5,000         \$74.96         \$77.17         \$79.77           10,000         \$140.01         \$144.66         \$150.13           2,000         \$45.42         \$46.79         \$48.22           5,000         \$91.05         \$94.47         \$98.05           10,000         \$172.88         \$179.98         \$187.41           2,000         \$37.76         \$37.76         \$37.76           5,000         \$94.47         \$94.47         \$94.47	Gallons Used         2025         2026         2027         2028           2,000         \$47.54         \$48.85         \$50.22         \$51.66           5,000         \$86.72         \$89.99         \$93.41         \$97.01           10,000         \$152.02         \$158.55         \$165.41         \$172.61           2,000         \$45.13         \$48.53         \$52.27         \$56.38           5,000         \$99.58         \$108.42         \$118.15         \$128.85           10,000         \$190.33         \$208.25         \$227.96         \$249.64           2,000         \$37.96         \$38.84         \$39.75         \$40.70           5,000         \$74.96         \$77.17         \$79.77         \$82.32           10,000         \$140.01         \$144.66         \$150.13         \$155.49           2,000         \$45.42         \$46.79         \$48.22         \$49.71           5,000         \$91.05         \$94.47         \$98.05         \$101.79           10,000         \$172.88         \$179.98         \$187.41         \$195.17           2,000         \$37.76         \$37.76         \$37.76         \$37.76           5,000         \$94.47         \$94.47         <	Gallons Used         2025         2026         2027         2028         2029           2,000         \$47.54         \$48.85         \$50.22         \$51.66         \$53.17           5,000         \$86.72         \$89.99         \$93.41         \$97.01         \$100.79           10,000         \$152.02         \$158.55         \$165.41         \$172.61         \$180.17           2,000         \$45.13         \$48.53         \$52.27         \$56.38         \$60.90           5,000         \$99.58         \$108.42         \$118.15         \$128.85         \$140.63           10,000         \$190.33         \$208.25         \$227.96         \$249.64         \$273.49           2,000         \$37.96         \$38.84         \$39.75         \$40.70         \$41.69           5,000         \$74.96         \$77.17         \$79.77         \$82.32         \$84.97           10,000         \$140.01         \$144.66         \$150.13         \$155.49         \$161.07           2,000         \$45.42         \$46.79         \$48.22         \$49.71         \$51.28           5,000         \$91.05         \$94.47         \$98.05         \$101.79         \$105.69           10,000         \$172.88         \$179.98<							

<sup>\*</sup> Projected rates are based on the assumption that each utility will continue to increase rates at a pace consistent with historical trends



Likewise, Fulton County's tapping/connection fees are in line with those of neighboring communities.





## Conclusion

Fulton County is able to effectively manage system operations and continue delivering water and sewer services to the community by:

- Maintaining its current practices of increasing water and sewer rates by 5.0% on an annual basis
- Ensuring that operating expenses are kept stable, with annual increases to be maintained within 4.0%
- Keeping cash-financed capital projects to \$40 million per year
- Financing the large capital projects (e.g., Camp Creek Improvement Project and others)
   with debt of \$450 million, split between 50% in 2027 and 50% in 2029