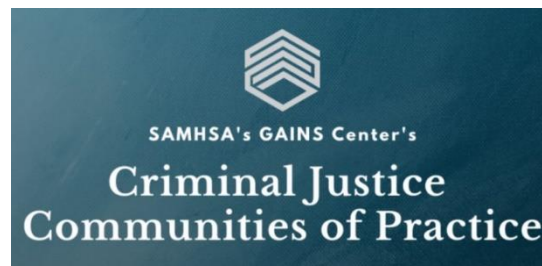
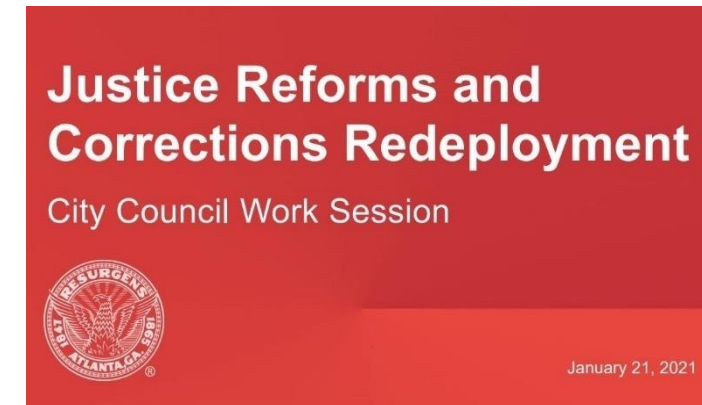
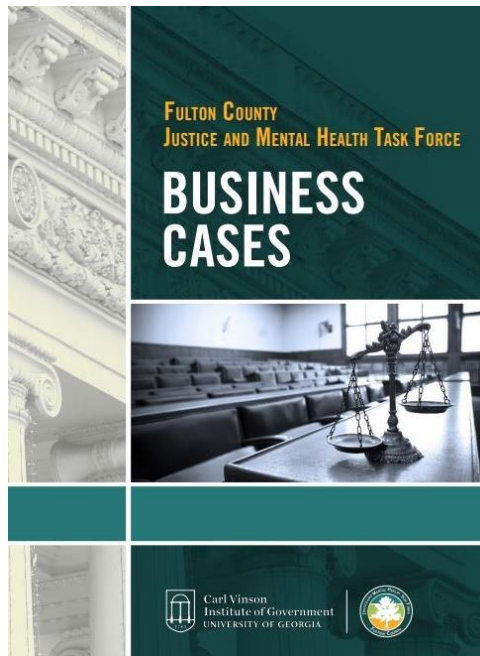


DISCUSSION OF PRE-ARREST DIVERSION PLAN

October 6, 2021

Multiple initiatives have generated momentum for an alternative to jail for people experiencing behavioral health concerns and extreme poverty



Creating “somewhere else to go” advances city & county goals to reduce de facto use of jails as crisis centers



- 22,000+ people detained at ACDC between 2017 – 2020 were held for charges associated with homelessness, mental illness, and substance abuse (30%)
- 5,800+ people detained at Fulton County Jail between 2019 – now screen positive for mental health concerns (15%), and remain in jail 2x as long (58 days)
- 10,000+ Fulton County bookings between 2017-2019 were for low-level charges associated with homelessness, mental illness, and substance abuse

Sources: Fulton County Justice & Mental Health Task Force; Fulton County Superior Court

15 leaders visited Harris County's Diversion Center on 8/27



- Councilmember Sheperd
- Commissioner Abdur-Rahman
- Fulton County Superior Court
- Dept. of Community Supervision
- Mayor's Office
- Atlanta Police Department
- Department of Corrections
- Policing Alternatives & Diversion
- Grady Health Systems
- Georgia Justice Project
- Partners for Homes
- Women on the Rise

The Harris County Model: A Full Continuum of Care



- Sobering rooms
- Pre-trial diversion for people encountering law enforcement for low-level, non-violent offenses
- Interim care between hospital and home
- Competency restoration
- Transition services and housing for people discharged from jail without stable housing
- Mental health supportive housing
- Acute psychiatric emergency center

Harris County Performance Metrics

- **Reduction in new jail stays by 50 percent** after they entered the Diversion Center program for the first time
 - Diverted people were 1.3 times less likely to be booked into jail on a new charge
 - Diverted people with 5+ bookings were 3.1 times less likely to be booked into jail on a new offense than those not diverted
 - Diverted people with no prior bookings were 44 times less likely to be booked into jail on a new offense than those not diverted
- **For every \$1 spent on diversion, the county avoided spending \$5.54** on criminal justice costs
- **10-minute average police drop off time**

Key Take-aways from Harris County



- Highly transferrable and evidence-based model
- Start with a Diversion & Services Center and build out a full continuum of care over time
- Strong alignment among city, county and local institutions to move forward, quickly
- Several resources already in place to build on
- Need for intergovernmental collaboration
- Immediate funding from city and county needed in advance of future federal funding streams becoming available

LOCAL CONCEPT: CENTER FOR DIVERSION & SERVICES

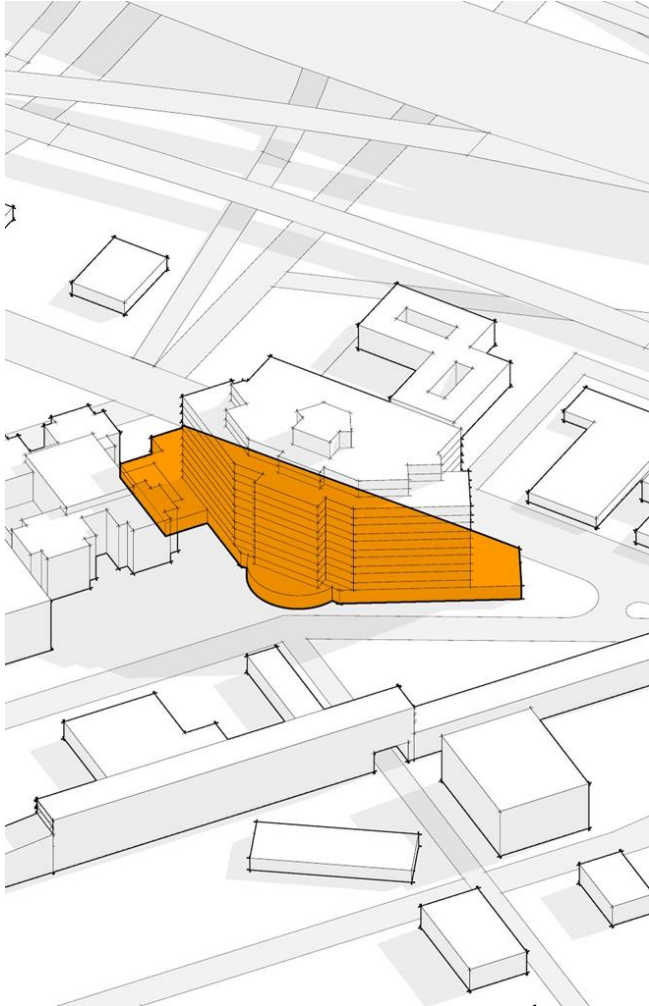


What is a Diversion & Services Center?

A law-enforcement drop-off point offering co-located services and connections to additional resources for people experiencing mental illness, substance abuse issues and extreme poverty

- Efficient law enforcement drop off (pre-arrest diversion)
- Screening & needs assessment
- Sobering room
- Peer support & referrals
- Housing assessment and placement
- Case management and legal aid
- Non-emergency medical care (basic wound care, health screenings)
- Warrant resolution clinic (reduce bookings on technical violations)
- Amenities: pantry, laundry, showers, lockers, MARTA cards, living room, meals

Proposed Diversion & Services Center at ACDC



- *Temporarily* convert an empty space within ACDC into a **drop-off location for law enforcement and first responders**
- Potential to **divert 10,500 jail bookings annually** from ACDC and Fulton County jail for individuals with mental health and substance use issues
- Potential to divert 4,400 police custody admissions to Grady's Emergency and Psychiatric Emergency Services
- **Co-located services:** triage, screening, services and referrals for people in need of behavioral health support, housing, and other social services

Facility Design Needs



- ACDC presents an immediate opportunity: 279,000 sf of underutilized space in a strategic location
- Minimal facility modifications needed to convert a part of the building for diversion center:
 - Redesign back entrance to remove jail features and create welcoming drop-off
 - Modification of one 7,500 sf area (likely the 2nd floor)

Population Served & Capacity

Law enforcement and first responders may transport individuals to the Center:

- As a diversion from jail, when law enforcement has probable cause for law violations related to mental health concerns, substance use, or extreme poverty
- As a diversion from emergency room services, when law enforcement, Fire Department, EMS, or mobile crisis team has identified a behavioral health need that requires assistance but does not meet the criteria for involuntary assessment (1013)

| | # Clients diverting to proposed Center | Assumptions |
|------------------------|--|--|
| Fulton County | 13 | 16 people with mental illness are booked per day on average, of which 66% of bookings fall into Crimes of Interest (criminal trespass, shoplifting, possession and use of drugs, and/or quality of life offenses such as criminal damage to property, public indecency, pedestrian offenses) = 11 people With Crimes of Interest, 4% of annual bookings fall into either Criminal Trespass or Quality of Life offenses which would be the clearest candidates for diversion = 112 daily bookings x 4% |
| City of Atlanta | 16 | 46.5 people booked per day (avg) x 33.3% booked on trespass, shoplifting, drugs or quality of life crimes = 16 people |
| Grady | 12 | 12 patients per day brought in by EMS and Police are discharged daily x 80% need both substance/sobering and homeless services = 10 people |
| Total | 41 | |

Goals

1. Provide a service-based response to people with mental illness, substance abuse, and chronic homelessness, avoiding the criminal justice system as a form of response
2. Reduce the number of people with mental illness, substance abuse, and chronic homelessness from entering the city and county's jails
3. Connect clients to services in the community
4. Preserve law enforcement and medical resources
5. Build out a full continuum of care over time to serve the Atlanta metro area

Preliminary Estimated Operating Cost: \$5 M

| Operating Costs - Staff | | | | | |
|---|-------------|-----------|------------|--------------|--------------------|
| | #FT staff | Salaries | Subtotals | Fringe (30%) | Subtotal |
| Center Director | | | | | |
| Deputy Director | 1 | \$138,000 | \$ 138,000 | \$ 41,400 | \$ 179,400 |
| Administrative Assistant | 1 | \$ 85,868 | \$ 85,868 | \$ 25,760 | \$ 111,628 |
| Accounting/Business Manager | 1 | \$ 41,309 | \$ 41,309 | \$ 12,393 | \$ 53,702 |
| Warrant Coordinator | 1 | \$ 88,827 | \$ 88,827 | \$ 26,648 | \$ 115,475 |
| Janitor | 1 | \$ 60,000 | \$ 60,000 | \$ 18,000 | \$ 78,000 |
| General Case Managers (1-2/shift) | 4.5 | \$ 30,000 | \$ 135,000 | \$ 40,500 | \$ 175,500 |
| Clinician Supervisor (Physician, NP) | 6.5 | \$ 48,089 | \$ 312,579 | \$ 93,774 | \$ 406,352 |
| Registered Nurse (medical, behavioral health) (1/shift) | 0.5 | \$125,257 | \$ 62,629 | \$ 18,789 | \$ 81,417 |
| Licensed Practical Nurse (1/shift) | 4.5 | \$ 96,553 | \$ 434,489 | \$ 130,347 | \$ 564,835 |
| Licensed social worker or licensed behavioral health specialist (triage) (2/shift) | 4.5 | \$ 54,600 | \$ 245,700 | \$ 73,710 | \$ 319,410 |
| Diversion intake staff - Certified Peer Specialists (1-3/shift) | 9 | \$ 72,342 | \$ 651,078 | \$ 195,323 | \$ 846,401 |
| <i>In-kind</i> Mental illness and addiction case managers (off-site care, post discharge) | 12 | \$ 47,867 | \$ 574,404 | \$ 172,321 | \$ 746,725 |
| PAD Care Navigation Supervisor - Weekend Shift | 11 | | | | |
| PAD Care Navigators (for housing coordination and legal navigation) 1-3/shift | 1 | \$ 70,000 | \$ 70,000 | \$ 21,000 | \$ 91,000 |
| <i>In-kind</i> PAD Harm Reduction Supervisors (off-site) | 6 | \$ 60,000 | \$ 360,000 | \$ 108,000 | \$ 468,000 |
| <i>In-kind</i> PAD Harm Reduction Specialists (off-site) | 2 | | | | |
| TOTAL | 10 | | | | |
| | 76.5 | | | | \$4,237,846 |

Strategic opportunity to position the City and County for potential federal mental health infrastructure funds; City and County will need to cover costs in near-term

| Operating Costs - Other | |
|--|--------------------|
| Utilities & maintenance | \$ 97,123 |
| Food service | \$ 53,874 |
| Medical & linen supplies | \$ 100,000 |
| Office supplies including hardware replacement | \$ 350,000 |
| IT systems tech support | \$ 96,000 |
| Licensing & registration fees | \$ 8,000 |
| Snack pantry | \$ 10,000 |
| Transportation related costs | \$ 8,000 |
| Administrative cost - 15% of budget allocation for partner agency overhead | \$ 108,450 |
| TOTAL | \$ 831,447 |
| | |
| TOTAL ANNUAL OPERATING COSTS | \$5,069,293 |

| Staff cost breakdown | |
|----------------------|--------------|
| Operator Staff | \$ 1,120,057 |
| Grady Staff | \$ 2,558,789 |
| PAD staff | \$ 559,000 |

Preliminary Estimated Capital Cost: \$2.3 M

| Descriptions | # of Rooms | SqFt | Total | 2nd floor | |
|--|------------|------|-------|-----------|-----------|
| | | | | \$/SqFt | Subtotal |
| Diversion Center | | | | | |
| Receptionist Desk | 1 | 76 | 76 | \$250 | \$19,000 |
| Waiting area | 1 | 450 | 450 | \$250 | \$112,500 |
| close office - near receptionist | 1 | 120 | 120 | \$250 | \$30,000 |
| Multipurpose rooms | 5 | 120 | 600 | \$250 | \$150,000 |
| Medical exam room | 1 | 120 | 120 | \$250 | \$30,000 |
| Group rooms - fit 10 | 2 | 220 | 440 | \$250 | \$110,000 |
| Sobering room - 25 beds | 1 | 2000 | 2000 | \$250 | \$500,000 |
| Staff office - share among 4 employees | 1 | 400 | 400 | \$250 | \$100,000 |
| Warrant resolution clinic room - waiting space | 1 | 300 | 300 | \$250 | \$75,000 |
| Warrant resolution clinic room - enclosed office | 3 | 120 | 360 | \$250 | \$90,000 |
| Restroom (use existing for 7th floor option) | 4 | 85 | 340 | \$250 | \$85,000 |
| Showers (use existing for 7th floor option) | 4 | 60 | 240 | \$250 | \$60,000 |
| Staff restroom (use existing for 7th floor option) | 2 | 100 | 200 | \$250 | \$50,000 |
| Pantry | 1 | 120 | 120 | \$250 | \$30,000 |
| Janitor closet | 1 | 50 | 50 | \$250 | \$12,500 |
| Washer/dryer room | 1 | 100 | 100 | \$250 | \$25,000 |
| Circulation - 35% | 1 | 1555 | 1555 | \$250 | \$388,750 |
| Parking Spaces | 3 | | | \$10,000 | \$30,000 |
| Signage | | | | | \$20,000 |

| | | | | | |
|---|-----|--|--------------|--|----------------------|
| TOTAL Construction & Furniture Fit-out | | | 7,471 | | \$1,917,750.0 |
| Contractor OH&P | 15% | | | | \$287,662.50 |
| Construction management | 5% | | | | \$95,887.50 |
| ROM Contingency | 30% | | | | \$575,325.00 |
| TOTAL | | | | | \$2,301,300.0 |

Why does this make sense?

- Strategic interim use of underutilized space
- “Ready-to-go” facility across from MARTA, with kitchen & laundry, and easy access to nearby facilities
- Sobering room can be up and running by January and full Center complete within 1 year
- Unique moment of alignment between city, county and other key partners
- Committed partners + seed funding: Georgia Power Foundation, Grady, PAD, Emory
- Center for Diversion & Services will pilot the concept and strengthen city-county collaboration muscles

Active engagement with:

- Senator Raphael Warnock
- Grady Health Systems
- Emory University Law & Psychiatry
- Georgia Department of Behavioral Health & Developmental Disabilities
- Fulton County Superior Court
- Fulton County Department of Behavioral Health & Developmental Disabilities
- Fulton County Commissioners Abdur-Rahman and Ellis
- Fulton County Public Defenders Office
- Georgia Mental Health Consumer Network
- Georgia Power Foundation
- Women on the Rise
- Georgia Justice Project
- Policing Alternatives Diversion
- Atlanta Police Department
- Partners for Home
- Georgia Justice Project
- Georgia State University
- Microsoft Justice Reform Initiative
- SAMHSA
- + others

Timeline



Key next steps

- MOU or IGA between city and county with committed funding
- Approval for funds for operating and capital
- Contract for facility operator and capital works